

PTQ4726

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1.4(B), 1.4(D)

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ACTION G-00

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| INFO | LOG-00 | AF-01 | AID-01 | CIAE-00 | OASY-00 | DODE-00 | EB-01 |
| | H-01 | TEDE-00 | INR-00 | IO-16 | L-01 | ADS-00 | NSAE-00 |
| | NSCE-00 | OES-09 | OIC-02 | PA-01 | PRS-01 | P-01 | SP-00 |
| | SR-00 | SS-00 | STR-01 | TRSE-00 | USIE-00 | PRM-10 | PRME-01 |
| | DRL-09 | /056W | | | | | |

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P 171244Z NOV 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 0461
INFO RWANDA COLLECTIVE

CONFIDENTIAL SECTION 01 OF 02 KIGALI 002235

DEPARTMENT FOR G; AF; IO;, AND DRL

E.O. 12356:DECL:OADR
TAGS: PREL, PHUM, PREF, PGOV, RW, UN
SUBJECT: FENCE-MENDING BY THE RPF

1. CONFIDENTIAL -- ENTIRE TEXT.
2. MINISTER OF HEALTH DR. JOSEPH KAREMERA -- AN RPA COLONEL -- AND WOMENS' AFFAIRS MINISTER ALOYISIAINYUMBA REQUESTED A MEETING WITH THE CHARGE IN INYUMBA'S OFFICE ON NOVEMBER 16. AFTER OPENING PLEASANTRIES, KAREMERA GOT STRAIGHT TO THE POINT. THEY WANTED TO KNOW WHAT THEY COULD DO TO IMPROVE RELATIONS WITH THE U.S. AND THE INTERNATIONAL COMMUNITY AT CONFIDENTIAL

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LARGE.

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: CHARLES L DARIS
DATE/CASE ID: 26 APR 2007 200103014

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3. CHARGE SAID THAT THE USG AND THE INTERNATIONAL COMMUNITY SINCERELY WANT TO HELP RWANDA RECOVER FROM THE TERRIBLE TRAGEDY THAT HAS BEFALLEN THE COUNTRY. THIS CAN ONLY BE ACCOMPLISHED IN AN ATMOSPHERE OF MUTUAL TRUST AND WILLINGNESS TO ACCOMMODATE OPPOSING VIEWS TO THE GREATEST EXTENT POSSIBLE. CHARGE SUGGESTED THE FOLLOWING GESTURES COULD HELP ESTABLISH A STRONGER FRAMEWORK FOR THE BI- AND MULTILATERAL RELATIONSHIPS.

-- A PUBLIC STATEMENT ON GOR WILLINGNESS TO COOPERATE WITH THE INTERNATIONAL WAR CRIMES TRIBUNAL. THE GOR'S NO VOTE IN THE UNSC WAS UNFORTUNATE -- AN ABSTENTION WOULD HAVE BEEN PREFERABLE -- BUT THIS WAS THE PAST. IT WAS NOW NECESSARY TO FOCUS ON THE FUTURE, INCLUDING JUSTICE FOR THOSE MOST RESPONSIBLE FOR THE GENOCIDE. CHARGE POINTED OUT THAT IT WAS IN THE GOR'S INTEREST TO DISABLE ANY FOREIGN NETWORK OF EXTREMISTS SEEKING TO RETURN RWANDA TO CONFLICT. THIS COULD BE BEST REALIZED IN THE FRAMEWORK OF A SMOOTHLY FUNCTIONING TRIBUNAL WITH INTERNATIONAL JURISDICTION. A PUBLIC STATEMENT OF GOR SUPPORT WOULD BOLSTER EVERYONE'S CONFIDENCE IN GOR INTENTIONS AND SERVE TO BRING RWANDA BACK INTO THE PROCESS.

-- CONTINUED FREE ACCESS OF UNAMIR AND UNHRC MONITORS TO RWANDAN TERRITORY. IT IS IMPORTANT TO THE INTERNATIONAL COMMUNITY TO GUARANTEE INTERNAL SECURITY IN RWANDA AND RESTORE THE CONFIDENCE OF THE POPULATION THROUGHOUT THE COUNTRY. UNHRC AND UNAMIR ACCESS IS AN ESSENTIAL PART OF THIS EFFORT. THE GOR'S PRAISEWORTHY COOPERATION WITH THESE

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INITIATIVES SHOULD CONTINUE.

-- CLOSE COOPERATION WITH THE U.N. AND NGO'S ON PHASING OUT THE IDP CAMPS. EVERYONE IS SENSITIVE TO GOR CONCERN'S ABOUT SECURITY ISSUES RELATED TO THE CAMPS. EVERYONE REALIZES THAT THE ONLY VIABLE LONG-TERM SOLUTION IS THE RETURN OF CAMP DWELLERS TO THEIR HOMES. HOWEVER, IT IS CRUCIAL THAT CAMP CLOSURES NOT DEGENERATE INTO VIOLENT CONFRONTATION WITH ATTENDANT NEGATIVE BACKLASH FROM THE INTERNATIONAL COMMUNITY. THE GOR SHOULD APPROACH THE U.N. AND OFFER TO

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WORK CLOSELY WITH UNAMIR AND THE NGO'S IN PHASING OUT CAMPS
IN THE LEAST VIOLENT MANNER POSSIBLE.

-- A BILATERAL POINT OF CONTACT WITHIN THE GOR ON HUMAN
RIGHTS ISSUES. HUMAN RIGHTS PERFORMANCE IS A KEY ISSUE FOR
THE USG AND WILL REMAIN SO. A POC ON HUMAN RIGHTS COULD
STREAMLINE GOR-USG CONTACTS.

-- AVOIDANCE OF PROVOCATIVE PUBLIC STATEMENTS ON BILATERAL
ISSUES AND RELATIONSHIPS. QUOTES FROM A RECENT NEW YORK
TIMES ARTICLE PROVIDE A GOOD EXAMPLE. SUCH COMMENTS ARE
DIFFICULT TO RETRACT, AND IT IS IMPORTANT THAT THE GOR
UNDERSTAND COLLECTIVELY THAT SUCH APPROACHES ARE
COUNTERPRODUCTIVE. THE USG DOES NOT LIKE TO PERSONALIZE
FOREIGN RELATIONS AND PREFERS THAT MESSAGES BE PASSED IN
MORE CORDIAL WAYS.

4. KAREMERA AND INYUMBA TOOK ALL THIS ABOARD WITH APPARENT
GOOD HUMOR. KAREMERA RETURNED TO THE PROBABILITY OF THIRD
PARTIES -- FRANCE, WE PRESUME -- REFUSING TO COOPERATE WITH
THE TRIBUNAL AND TRYING TO SCUTTLE ITS WORK. CHARGE POINTED
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OUT THAT THE TRIBUNAL HAD BEEN OVERWHELMINGLY APPROVED BY
THE SECURITY COUNCIL: NO COUNTRY OR GROUP COULD
UNILATERALLY BLOCK THE INITIATIVE, ESPECIALLY IF THE GOR
SUPPORTED LOCAL INVESTIGATIONS AND THUS HELPED THE TRIBUNAL
WORK. HE OBSERVED THAT COMPROMISE IS A NECESSARY INGREDIENT
IN SUCCESSFUL INTERNATIONAL DIPLOMACY.

5. KAREMERA SAID THAT THE RPA IS ALREADY TALKING WITH
UNAMIR ABOUT HOW TO HANDLE THE CAMP. THE CHARGE REPLIED
THAT THIS WAS A VERY POSITIVE STEP.

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7. COMMENT. WE THINK THAT THE RPF MADE THIS APPROACH, AND NOT NECESSARILY WITH THE APPROBATION OF THE GOR. KAREMERA AND INYUMBA ARE BOTH SENIOR RPF INSIDERS WITH CLOSE TIES TO KAGAME AND THE RPA. INYUMBA, A MEMBER OF THE RPF'S POLICY

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| | PRS-01 | P-01 | SP-00 | SR-00 | SS-00 | STR-01 | TRSE-00 |
| | USIE-00 | PRM-10 | PRME-01 | DRL-09 | /059W | | |
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P 171244Z NOV 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 0462
INFO RWANDA COLLECTIVE

C O N F I D E N T I A L SECTION 02 OF 02 KIGALI 002235

DEPARTMENT FOR G; AF; IO;, AND DRL

E.O. 12356:DECL:OADR
TAGS: PREL, PHUM, PREF, PGOV, RW, UN

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SUBJECT: FENCE-MENDING BY THE RPF

BUREAU, IS WIDELY CREDITED WITH AMASSING THE WAR CHEST THAT FINANCED RPA FIELD OPERATIONS. BOTH WERE CLEARLY CONCERNED BY THE SLIPPAGE IN RECENT RELATIONS AND WANT TO PATCH THINGS UP. WE WERE HEARTENED BY THE TONE OF THE MEETING, WHICH WAS FRANK BUT FRIENDLY. WHILE THEY DID NOT COMMIT SPECIFICALLY TO ANY OF THE MEASURES SUGGESTED, WE EXPECT THESE TO COME UP IN RPF COUNCILS AND WOULD NOT BE SURPRISED BY PROGRESS ON SOME OF THESE FRONTS.

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8. FURTHER COMMENT. THE ENTIRE GOR SUFFERS FROM INEXPERIENCE. IN ADDITION, THE RPF/RPA OPERATES FROM A STRAIGHTFORWARD MILITARY/IDEOLOGICAL MINDSET. AS POLITICAL REALITIES GRADUALLY TEMPER REVOLUTIONARY ZEAL, WE EXPECT THEY WILL GET BETTER AT DEALING WITH THE BIGGER WORLD. FOR THE MOST PART, WE HAVE FOUND THEM A VERY BRIGHT AND IMPRESSIVE LOT.

WHITEHEAD

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